

# P2SHB 1106

H-2827.2 By Representative Hunter

Summary

June 1, 2015
Office of Program Research

### **Summary**

#### **Context**

The Legislature entered the 2015 session seeing increased revenue along with rising maintenance level costs (the cost of carrying forward the ongoing 2013-15 budget programs and services into the 2015-17 biennium) as well as the need to consider court cases related to mental health, the Supreme Court's McCleary decision (K-12 funding), as well as other fiscal and policy issues.

Forecasted revenue in the Near General Fund-State and Opportunity Pathways account (NGF-S) based on the May 2015 forecast, before 2015 legislation, is expected to increase from \$34.3 billion in the 2013-15 biennium to \$37.4 billion in the 2015-17 biennium. This is an increase of approximately \$3.1 billion.

At the same time, the cost of continuing current programs and meeting other statutory obligations increased as well. The estimated maintenance level cost increased by \$5.4 billion from \$33.8 billion in the 2013-15 biennium to \$39.2 billion in the 2015-17 biennium. K-12 accounted for \$4.3 billion of this, or about 80 percent of the maintenance level increase from the previous biennium, with \$2.0 billion NGF-S being the estimated cost to implement I-1351 (adopted by the voters in November 2014), \$741 million for materials, supplies and operating costs required by House Bill 2776 (Chapter 236, Laws of 2010) and related to the McCleary decision, as well as funding for I-732, increased enrollment, and continuation of funding for basic education enhancements previously made in the 2013-15 biennium.

For the 2015-17 biennium, the cost of continuing current programs and complying with current laws exceeds forecasted revenue (after the required Budget Stabilization Account transfer) by approximately \$2.1 billion NGF-S. This is sometimes referred to as the maintenance level shortfall.

### **Proposed Second Substitute House Bill 1106**

Proposed Second Substitute House Bill 1106 has policy increases of \$2.2 billion including:

- \$830 million for K-12 public schools (in addition to the \$4.3 billion maintenance level increase
  described above), including \$651 million for basic education enhancements and \$154 million for
  an additional COLA above the rates otherwise provided in I-732;
- \$271 million for higher education including financial aid, compensation increases, and freezing tuition;
- \$228 million for early learning and related child care programs;
- \$118 million for mental health related programs;
- \$115 million for home care worker compensation, training and benefits;
- \$173 million for state employee compensation; and
- \$415 million in all other policy increases.

Combining the maintenance level shortfall of \$2.1 billion NGF-S with the policy increases in P2SHB 1106 and leaving an ending fund balance of \$354 million NGF-S results in a budget problem statement of approximately \$4.6 billion.

The problem statement of \$4.6 billion is addressed in the budget proposal through:

- Policy level reductions of \$2.8 billion, including assuming a bill to modify the education programs in I-1351 that saves \$2.0 billion NGF-S;
- Assumed revenue increases of \$591 million (separate legislation);
- Fund transfers, budget driven revenue, and other resources changes of \$175 million;
- Assumed reversions of \$140 million; and
- Using the beginning fund balance of \$915 million.

Proposed Second Substitute House Bill 1106 and related balance sheet assumptions leaves \$354 million in projected NGF-S ending fund balance for 2015-17 and total reserves of \$1.24 billion (including the Budget Stabilization Account).

Proposed Second Substitute House Bill 1106, under the provisions of the four-year budget outlook (Chapter 8, Laws of 2012), is projected to end the 2017-19 biennium with \$10 million in NGF-S ending fund balance (and \$1.35 billion in the Budget Stabilization Account).

The budget proposal assumes legislation eliminating the state expenditure limit.

## <u>Summary of NGF-S + Opportunity Pathways (NGF-S) Differences Between</u> <u>Proposed Second Substitute House Bill 1106 and ESHB 1106 (as passed House)</u>

P2SHB 1106 appropriates \$450 million less NGF-S than ESHB 1106 in 2015-17.

Resources differences include:

- Both ESHB 1106 and P2SHB 1106 assumed the most recent revenue forecast available when
  they were developed (ESHB 1106 assumed the February revenue forecast while P2SHB 1106
  assumes the May revenue forecast). In May, the NGF-S forecast impacting the six years covered
  by the budget outlook was a total of \$635 million (\$79 million in 2013-15; \$288 million in 15-17
  and \$268 million in 17-19) greater than was forecasted in February.
- Certain revenue increases assumed in ESHB 1106 are not assumed in P2SHB 1106. Increases no longer assumed include raising certain B&O taxes and eliminating or modifying selected tax preferences. Together, these reduce the resources assumed in P2SHB 1106 by \$917 million in the 2015-17 Biennium and \$1.11 billion in the 2017-19 billion compared to ESHB 1106. (Like ESHB 1106, P2SHB 1106 assumes passage of a capital gains tax).

Net appropriations differences in P2SHB 1106 compared to ESHB 1106 for the 2015-17 biennium include:

- \$92 million in net savings from federal changes. Congress reauthorized the Children's Health Insurance Program with an increased match rate, so Washington state received additional federal funding of \$115 million that will offset state spending in 2015-17. The federal government updated its Medicare Part D "clawback" calculations which resulted in an increased cost for Washington state of \$39 million in 2015-17. Other federal changes resulted in \$16 million of state savings.
- \$34 million in state employee health benefit savings from additional information/analysis that assumes a lower rate increase than previously calculated.
- \$220 million less in appropriations for K-12 public schools in P2SHB 1106 (\$207 million of this is from not increasing funding for K-12 health benefits).
- \$32 million less in appropriations for higher education in P2SHB 1106, nearly all from the reduced costs of health benefits (lower assumed rate increase) and Opportunity Scholarships funded at \$30 million rather than \$60 million.
- \$17 million in increased appropriations for mental health in P2SHB 1106, primarily in response to the Trueblood decision.
- \$11 million less in appropriations for natural resources, \$8 million of which is the result of not increasing the disaster contingency appropriation.
- The TANF grant is increased by 9 percent in P2SHB 1106 rather than providing increased funding as was done under ESHB 1106 for child support pass-through, rapid rehousing, and the earned income disregard.
- \$50 million in low income health care costs, above the levels assumed in ESHB 1106, are covered by an anticipated increase in marijuana related revenue.
- Numerous bill funding adjustments are made as a result of whether and how bills were enacted.

#### **Additional Information**

### **Additional Information About This Proposal**

This information is provided in explanation of a Proposed Second Substitute to House Bill 1106 offered by Representative Hunter. The proposed second substitute bill covers both the 2015 Supplemental (amending the existing budget for the 2013-15 biennium) and the budget for the upcoming 2015-17 biennium.

The proposed second substitute bill and a complete set of materials produced by the House Office of Program Research (OPR) are available at <a href="http://leap.leg.wa.gov/leap/archives/index\_budgetsp.asp">http://leap.leg.wa.gov/leap/archives/index\_budgetsp.asp</a> (under Operating Budget/House). Additional materials include:

- Agency detail showing line item changes by agency (and program level in selected areas such the Department of Social and Health Services and K-12 Public Schools);
- A detailed four-year budget outlook; and
- Supporting schedules referenced in the budget.

On February 19, the Governor signed Substitute House Bill 1105 (Chapter 3, Laws of 2015). That bill made a series of appropriations for fiscal year 2015. Appropriations previously made in Substitute House Bill 1105 are neither repealed nor modified by this proposal. Instead, those appropriations are displayed as "Other Legislation" in the agency detail reports.

#### **Additional Information About This Summary Document**

This summary document was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This summary document is not a part of the legislation nor does it constitute a statement of legislative intent.

This summary document includes:

- A brief introduction;
- o A balance sheet and supporting materials;
- Descriptions of selected items (a complete listing of all policy items is included as part of the agency detail document); and
- A summary grouping of expenditures by major category.

Note: It is possible for similar items to be summarized in slightly different ways. For example, the agency detail document lists items on an agency-by-agency basis. This summary may total the same item from multiple agencies into a single description. It also may summarize multiple similar items into a single description. For that reason, it is possible that budget items might be grouped differently, even within a single document. Please note that compensation items (excluding health benefits) for higher education institutions are included in those institutional budgets rather than summarized in state employee compensation (agency 713).

### P2SHB 1106: 2013-15 & 2015-17 Balance Sheet

## General Fund-State, Education Legacy Trust, and Opportunity Pathways Accounts (and Budget Stabilization Account) Dollars in Millions

		2015-17
RESOURCES		
Beginning Fund Balance	156.4	914.9
November 2014 Forecast	34,066.9	36,984.8
February 2015 Forecast Update	134.3	139.6
May 2015 Forecast Update*	79.2	287.7
Transfer to Budget Stabilization Account (Incl. EORG** in 2013-15)	(355.3)	(366.4)
Other Enacted Fund Transfers	430.2	-
Alignment to the Comprehensive Financial Statements & Other Adj	11.0	40.8
2015 Changes		
Fund Transfers (Excluding BSA)	1.9	96.7
Revenue Legislation*	6.9	591.2
Budget Driven Revenue & Other	1.0	37.3
Additional Transfers To BSA	-	(0.3)
Transfers from BSA to GFS	37.9	-
Total Resources (including beginning fund balance)	34,570.4	38,726.3
EXPENDITURES		
2013-15 Enacted Budget		
Enacted Budget (w/2014 Supplemental)	33,794.1	
2015 Early Supplemental Budget	66.2	
2015 Supplemental Budget	(55.0)	
Assumed Reversions	(149.7)	
2015-17 Biennium		
Proposed Budget		38,512.1
Assumed Reversions		(140.0)
Total Expenditures	33,655.6	38,372.1
RESERVES		
Projected Ending Balance	914.9	354.2
Budget Stabilization Account Beginning Balance	269.7	511.8
Transfers from General Fund and Interest Earnings	357.3	376.3
Less Transfers Out And Spending From BSA (Early Action/EORG**)	(115.1)	
Projected Budget Stabilization Account Ending Balance	511.8	888.1
Total Reserves (Near General Fund plus Budget Stabilization)	1,426.7	1,242.3

<sup>\*</sup> Legislation enacted prior to the May, 2015 revenue forecast is displayed as revenue legislation rather than included in the May forecast number. The enacted legislation has a net impact of \$39 million in the 2015-17 biennium.

<sup>\*\*</sup> In the 2013-15 Biennium, \$37.9 is assumed to be transferred from the state general fund to the Budget Stabilization Account. This proposal assumes those funds would be transferred back to the state general fund.

## Fund Transfers, Revenue Legislation and Budget Driven Revenues\*\* Dollars, In Millions

		<u>2013-15</u>	<u>2015-17</u>
Fund Tra	ansfers To GFS		
	Data Processing Revolving Account	(4.1)	
	Life Sciences Discovery Fund	-	32.4
	Lottery Unclaimed Prize Money (to Opportunity Pathway)	-	14.0
	State Treasurer's Service Account	-	20.0
	Performance Audits of Govt Account	-	6.0
	Energy Freedom Account	-	3.3
	Liquor Revolving Fund	6.0	6.0
	Criminal Justice Treatment Account	-	11.3
	Reduce Flood Control Assistance Account Transfer	-	2.0
	Reduce Transfer to Fair Fund		1.7
Subtotal		1.9	96.7
Legislati	on (GFS Unless Otherwise Noted)		
1484	Capital Gains (5% w/ exemptions; For K-12 & Higher Ed.)***	-	550.0
	Marijuana Market Reforms	6.9	1.0
5052	Cannabis Patient Protection*	-	41.1
1060	Litter Tax*	-	(0.0)
5564	Juvenile Records & Fees*	-	(0.2)
1516	Lodging Services/Tax Exemption*	-	0.0
1550	Recreation Services Tax*	-	(2.0)
1551	Unclaimed Property Laws	-	1.3
1619	Environmental Handling Charges*	-	(0.0)
1966	Transit Agencies/Natural Gas	-	(0.0)
Subtotal		6.9	591.2
Dudget I	Neivon & Othon (Conoral Fund Unloss Othomyisa Notad)		
Duuget L	Oriven & Other (General Fund Unless Otherwise Noted)  Lottery Fund BDR	(0.5)	10.1
	Traffic Infraction Base Penalty	(0.3)	4.6
	Liquor Revolving Fund BDR	1.5	22.6
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Subtotal		1.0	37.3
Grand	Total	9.8	725.2

#### **Notes:**

<sup>\*</sup> Legislation enacted prior to the May Forecast.

<sup>\*\*</sup> Excludes Transfers To and From the Budget Stabilization Account (BSA)

<sup>\*\*\*</sup> Dedicated to the Education Legacy Trust Account.

	NGF-S + Opportunity Pathways					
	P2SHB 1106	ESHB 1106	Diff	P2SHB 1106	ESHB 1106	Diff
Employee Compensation						
General Govt Compensation Increases	172,945	172,945	0	317,991	317,991	0
All Other Increases	1,187	1,247	-60	3,301	3,399	-98
Non-Represented: Higher Ed	293	0	293	581	0	581
Non-Represented: Gen Govt	65	0	65	91	0	91
Represented: Gen Govt	52	0	52	89	0	89
Non-Represented: Class Specific	6	0	6	14	0	14
PSERS Membership Eligibility	0	2,600	-2,600	0	4,641	-4,641
Employee Health Benefits (State & H Ed)	-12,255	22,038	-34,293	-30,429	53,954	-84,383
<b>Employee Compensation Total</b>	162,293	198,830	-36,537	291,638	379,985	-88,347
K-12 Education						
Reduce Early Elementary Class Size	402,638	411,778	-9,140	402,638	411,778	-9,140
Expand Full-Day Kindergarten	179,942	179,996	-54	179,942	179,996	-54
K-12: Additional COLA	153,768	153,681	87	153,768	153,681	87
Family Engagement Coordinators	31,879	32,130	-251	31,879	32,130	-251
Guidance Counselors	24,643	25,337	-694	24,643	25,337	-694
Bilingual Instruction	11,863	12,136	-273	11,863	12,136	-273
All Other Increases	7,943	9,659	-1,716	10,468	12,184	-1,716
Guidance Counselor CTE Tech Correct	6,722	0	6,722	6,722	0	6,722
School Turnaround Programs	3,225	4,225	-1,000	3,225	4,225	-1,000
Kindergarten Readiness WaKIDS	3,060	2,142	918	3,060	2,142	918
College Success	2,867	2,867	0	2,867	2,867	0
Dual Credit Programs	1,633	2,956	-1,323	1,633	2,956	-1,323
K-12: Health Benefits	0	207,226	-207,226	0	207,226	-207,226
Breakfast After the Bell	0	2,953	-2,953	0	2,953	-2,953
Educational Opportunity Gap	0	2,010	-2,010	0	2,010	-2,010
Foster Youth Demonstration Site	0	1,015	-1,015	0	1,015	-1,015
Fed and Other Fund Adj.	0	0	0	-56,960	-56,960	0
Local Effort Assistance	-185	-185	0	-185	-185	0
All Other Savings	-1,970	-1,970	0	-1,717	-1,717	0
High School Assessments	-29,362	-29,362	0	-29,362	-29,362	0
Staff Mix (Tied to Other Items)	-46,874	-46,874	0	-46,874	-46,874	0
K-12 Education Total	751,792	971,720	-219,928	697,610	917,538	-219,928

Initiative 1351 Total		NGF-S + Opportunity Pathways			Total Budgeted		
Initiative 1351 Class Size		P2SHB 1106	ESHB 1106	Diff	P2SHB 1106	ESHB 1106	Diff
Initiative 1351 Total	Initiative 1351						
Higher Education Institutions   Freeze Tuition/State Support   97,154   106,489   -9,335   13,641   13,642   -14,782   215,625   -84   -14,782   -14,782   215,625   -84   -14,782   -14,792   -14	Initiative 1351 Class Size	-2,042,726	-2,042,726	0	-2,042,726	-2,042,726	0
Freeze Tuition/State Support	Initiative 1351 Total	-2,042,726	-2,042,726	0	-2,042,726	-2,042,726	0
Higher Education Compensation Increases   57,523   57,968   .445   .214,782   .215,625   .484     All Other Increases   7,954   9,204   .1,250   8,554   9,204   .65     WSU Medical School   6,750   6,750   0   6,750   6,750     Medical Residencies (Sen=\$16M Other)   4,900   4,900   0   4,900   4,900   4,900     Computer Science Enrollments   4,250   4,250   0   4,250   4,250     Degree Completion   3,348   3,348   0   3,348   3,348     CTCs: MESA   2,500   2,500   0   2,500   2,500     CTCs: Acrospace Related   1,250   1,250   0   1,250   1,250     Climate & Acidification   400   400   0   1,950   1,950     Higher Education Institutions Total   186,029   197,059   -11,030   261,925   263,419   -1,499     Higher Education Financial Aid     State Need Grant   53,200   53,200   0   53,200   53,200     Opportunity Scholarship   30,000   60,000   -30,000   30,000   60,000   -30,000     Income Ineligible CBS Students   1,650   1,650   1,650   1,650     All Other Increases   489   489   0   653   653     Need Grant Program Scholarships   0   2,510   -2,510   0   2,510   -2,511     CPA Scholarship Program   0   0   0   3,300   0   0   3,300     Aerospace Loan Funds   -2,000   -2,000   0   -2,000   -2,000     Aerospace Loan Funds   -2,000   -2,000   0   -2,000   -2,000     Higher Education Financial Aid Total   72,275   104,785   -32,510   75,739   104,949   -29,210     Early Learning & Child Care   ECEAP & Early Start/Achievers   168,141   167,611   530   168,141   167,611   530     Working Connections Eligibility   35,706   35,588   118   35,706   35,588   118   35,706   35,588   117   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116   10,943   175   11,116	Higher Education Institutions						
All Other Increases 7,954 9,204 -1,250 8,554 9,204 -65 WSU Medical School 6,750 6,750 0,750 0,750 6,750 Medical Residencies (Sen=\$16M Other) 4,900 4,900 0,0 4,900 4,900 Computer Science Enrollments 4,250 4,250 0 4,250 4,250 Degree Completion 3,348 3,348 0 3,348 3,348 CTCs: MESA 2,500 2,500 0 1,250 2,500 2,500 CTCs: Acrospace Related 1,250 1,250 0 1,250 1,250 CTCs: Acrospace Related 1,250 1,250 0 1,250 1,950 Higher Education Institutions Total 186,029 197,059 -11,030 261,925 263,419 -1,49  Higher Education Financial Aid State Need Grant 53,200 53,200 0 53,200 53,200 53,200 Opportunity Scholarship 30,000 60,000 -30,000 30,000 60,000 -30,00 Income Ineligible CBS Students 1,650 1,650 0 1,650 1,650 All Other Increases 489 489 0 653 653 653 Need Grant Program Scholarships 0 2,510 -2,510 0 1,650 1,650 All Other Increases 489 489 0 653 653 653 Need Grant Program Scholarships 0 0 2,510 -2,510 0 2,510 -2,510 CPA Scholarship 70gram 0 0 0 0 3,300 0 0 3,300 Acrospace Loan Funds -2,000 -2,000 0 -2,000 -2,000 Suspend Sclected Programs -11,064 -11,064 -11,064 Higher Education Financial Aid Total 72,275 104,785 -32,510 75,739 104,949 -29,21  Early Learning & Child Care ECEAP & Early Start/Achievers 168,141 167,611 530 168,141 167,611 53 Working Connections Eligibility 35,706 35,588 118 35,706 35,588 111 CBA: Family Child Care Providers 6,333 6,014 319 6,333 6,014	Freeze Tuition/State Support		106,489			13,642	-1
WSU Medical School         6,750         6,750         0         6,750         6,750           Medical Residencies (Sen=\$16M Other)         4,900         4,900         0         4,900         4,900           Computer Science Enrollments         4,250         4,250         0         4,250         4,250           Degree Completion         3,348         3,348         3,348         0         3,348         3,348           CTCs: MESA         2,500         2,500         0         2,500         2,500         2,500           CTCs: Aerospace Related         1,250         1,250         0         1,250         1,250           Climate & Acidification         400         400         0         0         1,950         1,950           Higher Education Institutions Total         186,029         197,059         -11,030         261,925         263,419         -1,49           Higher Education Financial Aid         8         8         3         0         53,200         53,200         53,200         53,200         53,200         53,200         53,200         53,200         53,200         53,200         53,200         53,200         50,000         60,000         30,000         60,000         30,000         60,000	Higher Education Compensation Increases	57,523	57,968	-445	214,782	215,625	-843
Medical Residencies (Sen=\$16M Other)         4,900         4,900         4,900         4,900         4,900         4,900         2,000         2,000         2,000         2,250         0         4,250         4,250         4,250         4,250         4,250         4,250         4,250         4,250         4,250         4,250         4,250         3,348         3,250         2,500         2,500         2,500         2,510	All Other Increases	7,954	9,204	-1,250	8,554	9,204	-650
Computer Science Enrollments	WSU Medical School	6,750	6,750	0	6,750	6,750	0
Degree Completion	Medical Residencies (Sen=\$16M Other)			0			0
CTCs: MESA         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         2,500         1,250         263,419         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,49         -1,10,60         -1,10,60         -1,10,60         -1,10,	Computer Science Enrollments	4,250	4,250	0	4,250	4,250	0
CTCs: Aerospace Related         1,250         1,250         0         1,250 <td>Degree Completion</td> <td>3,348</td> <td>3,348</td> <td>0</td> <td>3,348</td> <td>3,348</td> <td>0</td>	Degree Completion	3,348	3,348	0	3,348	3,348	0
Climate & Acidification   400   400   0   1,950   1,		2,500	2,500	0	2,500	2,500	0
Higher Education Institutions Total         186,029         197,059         -11,030         261,925         263,419         -1,49           Higher Education Financial Aid         State Need Grant         53,200         53,200         0         53,200         60,000         -30,000         60,000         -30,000         60,000         -30,000         60,000         -30,000         60,000         -30,00         60,000         -30,00         60,000         -30,00         60,000         -30,00         60,000         -30,00         60,000         -30,00         60,000         -30,00         60,53         6		1,250		0		1,250	0
State Need Grant	Climate & Acidification	400	400	0	1,950	1,950	0
State Need Grant         53,200         53,200         0         53,200         53,200           Opportunity Scholarship         30,000         60,000         -30,000         30,000         60,000         -30,000           Income Ineligible CBS Students         1,650         1,650         0         1,650         1,650           All Other Increases         489         489         0         653         653           Need Grant Program Scholarships         0         2,510         -2,510         0         2,510         -2,511           CPA Scholarship Program         0         0         0         0         3,300         0         3,30           Aerospace Loan Funds         -2,000         -2,000         0         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -11,064         -11,064         -11,064         -11,064         -11,064         -11,064         -11,064         -11,064         -11,064         -11,064         -11,064         -29,21         -29,21         -25,10         -25,10         -25,10         -25,10         -25,10         -25,10         -25,10         -25,10         -25,	<b>Higher Education Institutions Total</b>	186,029	197,059	-11,030	261,925	263,419	-1,494
Opportunity Scholarship         30,000         60,000         -30,000         30,000         60,000         -30,000           Income Ineligible CBS Students         1,650         1,650         0         1,650         1,650           All Other Increases         489         489         0         653         653           Need Grant Program Scholarships         0         2,510         -2,510         0         2,510         -2,51           CPA Scholarship Program         0         0         0         0         3,300         0         2,510         -2,51           CPA Scholarship Program         0         0         0         0         3,300         0         0         3,30         0         0         3,30           Aerospace Loan Funds         -2,000         -2,000         0         -2,000         -2,000         -2,000         -2,000         -2,000         -2,000         -11,064         -11,	Higher Education Financial Aid						
Income Ineligible CBS Students	State Need Grant		53,200				0
All Other Increases 489 489 0 653 653 Need Grant Program Scholarships 0 2,510 -2,510 0 2,510 0 2,510 CPA Scholarship Program 0 0 0 0 3,300 0 3,300 0 3,300 Aerospace Loan Funds -2,000 -2,000 0 -2,000 Suspend Selected Programs -11,064 -11,064 0 -11,064 Higher Education Financial Aid Total 72,275 104,785 -32,510 75,739 104,949 -29,21  Early Learning & Child Care ECEAP & Early Start/Achievers 168,141 167,611 530 168,141 167,611 53 Working Connections Eligibility 35,706 35,588 118 35,706 35,588 11 CBA: Family Child Care Providers 11,116 10,943 173 11,116 10,943 17 Child Care Center Providers 6,333 6,014 319 6,333 6,014 31	Opportunity Scholarship	30,000	60,000	-30,000	30,000	60,000	-30,000
Need Grant Program Scholarships         0         2,510         -2,510         0         2,510         -2,51           CPA Scholarship Program         0         0         0         3,300         0         3,30           Aerospace Loan Funds         -2,000         -2,000         0         -2,000         -2,000         -2,000           Suspend Selected Programs         -11,064         -11,064         0         -11,064         -11,064           Higher Education Financial Aid Total         72,275         104,785         -32,510         75,739         104,949         -29,21           Early Learning & Child Care         ECEAP & Early Start/Achievers         168,141         167,611         530         168,141         167,611         53           Working Connections Eligibility         35,706         35,588         118         35,706         35,588         11           CBA: Family Child Care Providers         11,116         10,943         173         11,116         10,943         17           Child Care Center Providers         6,333         6,014         319         6,333         6,014         31	Income Ineligible CBS Students	1,650	1,650	0	1,650	1,650	0
CPA Scholarship Program         0         0         0         3,300         0         3,300           Aerospace Loan Funds         -2,000         -2,000         0         -2,000         -2,000         -2,000         -2,000         Suspend Selected Programs         -11,064         0         -11,064         -11	All Other Increases	489	489	0	653	653	0
Aerospace Loan Funds       -2,000       -2,000       0       -2,000       -2,000         Suspend Selected Programs       -11,064       -11,064       0       -11,064       -11,064         Higher Education Financial Aid Total       72,275       104,785       -32,510       75,739       104,949       -29,21         Early Learning & Child Care       ECEAP & Early Start/Achievers       168,141       167,611       530       168,141       167,611       53         Working Connections Eligibility       35,706       35,588       118       35,706       35,588       11         CBA: Family Child Care Providers       11,116       10,943       173       11,116       10,943       17         Child Care Center Providers       6,333       6,014       319       6,333       6,014       31	Need Grant Program Scholarships	0	2,510	-2,510	0	2,510	-2,510
Suspend Selected Programs         -11,064         -11,064         0         -11,064         -11,064           Higher Education Financial Aid Total         72,275         104,785         -32,510         75,739         104,949         -29,21           Early Learning & Child Care         ECEAP & Early Start/Achievers         168,141         167,611         530         168,141         167,611         53           Working Connections Eligibility         35,706         35,588         118         35,706         35,588         11           CBA: Family Child Care Providers         11,116         10,943         173         11,116         10,943         17           Child Care Center Providers         6,333         6,014         319         6,333         6,014         31	CPA Scholarship Program	0	0	0	3,300	0	3,300
Higher Education Financial Aid Total         72,275         104,785         -32,510         75,739         104,949         -29,21           Early Learning & Child Care         ECEAP & Early Start/Achievers         168,141         167,611         530         168,141         167,611         53           Working Connections Eligibility         35,706         35,588         118         35,706         35,588         11           CBA: Family Child Care Providers         11,116         10,943         173         11,116         10,943         17           Child Care Center Providers         6,333         6,014         319         6,333         6,014         31	Aerospace Loan Funds	-2,000	-2,000	0	-2,000	-2,000	0
Early Learning & Child Care         ECEAP & Early Start/Achievers       168,141       167,611       530       168,141       167,611       53         Working Connections Eligibility       35,706       35,588       118       35,706       35,588       11         CBA: Family Child Care Providers       11,116       10,943       173       11,116       10,943       17         Child Care Center Providers       6,333       6,014       319       6,333       6,014       31	Suspend Selected Programs	-11,064	-11,064	0	-11,064	-11,064	0
ECEAP & Early Start/Achievers       168,141       167,611       530       168,141       167,611       53         Working Connections Eligibility       35,706       35,588       118       35,706       35,588       11         CBA: Family Child Care Providers       11,116       10,943       173       11,116       10,943       17         Child Care Center Providers       6,333       6,014       319       6,333       6,014       31	Higher Education Financial Aid Total	72,275	104,785	-32,510	75,739	104,949	-29,210
ECEAP & Early Start/Achievers       168,141       167,611       530       168,141       167,611       53         Working Connections Eligibility       35,706       35,588       118       35,706       35,588       11         CBA: Family Child Care Providers       11,116       10,943       173       11,116       10,943       17         Child Care Center Providers       6,333       6,014       319       6,333       6,014       31	Early Learning & Child Care						
CBA: Family Child Care Providers       11,116       10,943       173       11,116       10,943       17         Child Care Center Providers       6,333       6,014       319       6,333       6,014       31		168,141	167,611	530	168,141	167,611	530
CBA: Family Child Care Providers       11,116       10,943       173       11,116       10,943       17         Child Care Center Providers       6,333       6,014       319       6,333       6,014       31		35,706	35,588	118	35,706	35,588	118
Child Care Center Providers 6,333 6,014 319 6,333 6,014 31		11,116	10,943	173	11,116	10,943	173
	Child Care Center Providers	6,333	6,014	319	6,333	6,014	319
	Early Intervention	4,000	4,000	0	4,000	4,000	0

	NGF-S P2SHB 1106	+ Opportunity Pathway ESHB 1106	ys <b>Dif</b> f	P2SHB 1106	Total Budgeted ESHB 1106	Diff
Maintain ECLIDSE (MTCC) Prog	2,152	2,152	0	0	0	0
Maintain ECLIPSE (MTCC) Prog. All Other Increases	2,132 943	643	300	943	643	300
Home Visiting	943	043	0	2,000	2,000	0
C .		<del></del>		<del></del>		
Early Learning & Child Care Total	228,391	226,951	1,440	228,239	226,799	1,440
Health Care						
Exchange Related	16,078	18,287	-2,209	34,683	44,041	-9,358
All Other Increases	12,880	12,759	121	35,363	35,672	-309
ProviderOne	3,067	2,267	800	16,740	10,440	6,300
Long-Acting Contraceptives	2,798	0	2,798	12,902	0	12,902
Emergency Transportation	0	0	0	14,113	14,113	0
Healthier Washington	0	0	0	6,120	6,120	0
DOH: Infectious Disease Response	0	0	0	6,034	6,034	0
Youth Tobacco/E-Cig Prevention	0	0	0	1,400	1,400	0
All Other Savings	0	-75	75	30	-75	105
Family Planning Coverage	-3,297	-3,297	0	-13,941	-13,941	0
Health Homes	-3,825	0	-3,825	2,668	0	2,668
Shift Program to Other Funds	-7,117	-7,117	0	0	0	0
ACA CHIP Match	-114,693	0	-114,693	0	0	0
Hospital Safety Net	-143,140	-143,140	0	332,562	322,838	9,724
Health Care Total	-237,249	-120,316	-116,933	448,674	426,642	22,032
Mental Health						
Single Bed Certification	31,400	31,400	0	49,662	49,662	0
Community Restoration Ward	30,451	23,070	7,381	30,451	23,070	7,381
Assisted Outpatient Treatment	12,331	8,230	4,101	20,949	13,442	7,507
Civil Ward at Western State Hospital	7,578	7,578	0	7,578	7,578	0
All Other Increases	6,087	1,177	4,910	6,089	1,179	4,910
Detention Decision Review	4,716	5,093	-377	7,369	7,987	-618
Competency Evaluation Staff	4,667	3,504	1,163	4,667	3,504	1,163
L&I Settlement Agreement	4,302	4,302	0	4,302	4,302	0
Psychiatric Intensive Care Unit	3,782	3,782	0	3,782	3,782	0
Psychiatrist Assignment Pay	3,604	3,604	0	3,604	3,604	0
Psychiatric Emergency Response Team	3,497	3,497	0	3,497	3,497	0

## **2015-17 Omnibus Operating Budget** (Dollars in Thousands)

	NGF-S	+ Opportunity Pathway	S	Total Budgeted		
	P2SHB 1106	ESHB 1106	Diff	P2SHB 1106	ESHB 1106	Diff
Nonfelony Diversion	2,788	0	2,788	4,808	0	4,808
ICD-10 Implementation	2,003	2,003	0	2,003	2,003	0
SCC: Increases	834	1,182	-348	834	1,182	-348
Suicide Threat Response	0	1,827	-1,827	0	2,916	-2,916
All Other Savings	-550	-550	0	-922	-922	0
SCC: Savings	-1,432	-1,082	-350	-1,432	-1,082	-350
Program For Adaptive Living Skills	-10,400	-10,400	0	-10,400	-10,400	0
Medicaid Rates	-16,462	-16,462	0	-32,930	-32,924	-6
Mental Health Total	89,196	71,755	17,441	103,911	82,380	21,531
Long Term Care & DD						
CBA: Home Care Workers (With Parity)	115,499	115,499	0	260,076	260,076	0
Vendor: Community Resid. Rates	19,793	19,793	0	39,715	39,715	0
CBA: Adult Family Homes	17,403	17,403	0	39,551	39,551	0
LEAN Reduction Restoration	15,980	15,980	0	15,980	15,980	0
RHC Medicaid Compliance	5,956	5,956	0	11,912	11,912	0
Vendor: Area Agencies on Aging	5,228	5,228	0	10,454	10,454	0
Vendor: Assisted Living Rates	3,668	3,668	0	8,336	8,336	0
All Other Increases	1,628	1,512	116	5,227	4,997	230
Specialized Services for DD Clients	1,116	1,116	0	2,190	2,190	0
Long Term Care Ombuds Expansion	700	1,400	-700	700	1,400	-700
Vendor: Restore AP Rate Reduction	0	1,610	-1,610	0	3,661	-3,661
ACA CHIP Match	-826	0	-826	0	0	0
Enhanced Services Facility	-1,137	-1,137	0	-2,259	-2,259	0
All Other Savings	-1,254	-1,254	0	192	192	0
Basic Plus Waiver Transition	-2,800	0	-2,800	-2,800	0	-2,800
ProviderOne	-3,221	-3,221	0	-13,191	-13,191	0
Vendor: Nursing Home Rates	-7,360	-7,360	0	76,900	76,900	0
Long Term Care & DD Total	170,373	176,193	-5,820	452,983	459,914	-6,931
Corrections and Other Criminal Justice						
DOC: Medium Custody Beds	7,388	7,388	0	7,388	7,388	0
DOC: Violators	5,684	5,684	0	5,684	5,684	0
Safety and Security DOC Facilities	4,521	4,521	0	4,521	4,521	0

	NGF-S + Opportunity Pathways P2SHB 1106 ESHB 1106 Diff			Total Budgeted P2SHB 1106 ESHB 1106 Diff			
		ESHB 1106				<u>DIII</u>	
DOC: All Other Increases	4,061	4,061	0	4,061	4,061	0	
Sexual Assault Exam Kits	2,750	2,750	0	2,750	2,750	0	
All Other Increases	2,729	3,833	-1,104	11,592	12,086	-494	
DOC: Increase Work Release Beds	2,355	2,355	0	2,355	2,355	0	
Crisis Intervention Training	1,239	0	1,239	1,239	0	1,239	
JRA: Facility Safety & Security	1,200	1,200	0	1,200	1,200	0	
Crimes Against Children Task Force	858	858	0	858	858	0	
Guardian Training for Local LE	500	700	-200	500	700	-200	
Crisis Intervention Training Study	240	240	0	240	240	0	
JRA: All Other Increases	231	231	0	231	231	0	
JRA: Min. Release Youth with Parole	0	-1,352	1,352	0	-1,352	1,352	
DOC: Swift & Certain Sanctions	-1,656	-1,656	0	-1,656	-1,656	0	
JRA: Juvenile Offender Basic Train Camp	-1,691	-1,691	0	-1,691	-1,691	0	
All Other Savings	-3,423	-2,488	-935	-2,048	-3,345	1,297	
Corrections and Other Criminal Justice Total	26,986	26,634	352	37,224	34,030	3,194	
Other Human Services							
TANF Grant	30,623	0	30,623	30,623	0	30,623	
FPAWS Litigation	12,529	12,529	0	16,705	16,706	-1	
All Other Increases	11,376	12,116	-740	16,383	17,227	-844	
Family Assessment Response Shortfall	9,674	9,674	0	6,300	6,300	0	
State Food Program	9,584	9,584	0	9,584	9,584	0	
ESAR - Phase II and III	8,973	8,973	0	51,374	51,374	0	
Braam Compliance	8,573	8,573	0	8,748	8,748	0	
BRS Vendor Rate Increase	7,334	7,334	0	9,650	9,650	0	
Child Protective Services Staffing	7,294	7,294	0	7,443	7,443	0	
Extended Foster Care	7,283	6,795	488	10,481	9,766	715	
Supervised Visitation	5,460	5,460	0	5,460	5,460	0	
Vendor: Chem Dependency Rates	4,424	4,424	0	9,038	9,038	0	
Interface with New EBT Vendor	3,087	3,087	0	5,195	5,195	0	
Child Permanency	1,941	1,941	0	3,980	3,980	0	
Involuntary Treatment	1,626	1,626	0	2,793	2,793	0	
Emergency Food Assistance	1,600	1,600	0	1,600	1,600	0	

	NGF-S + Opportunity Pathways			Total Budgeted			
	P2SHB 1106	ESHB 1106	Diff	P2SHB 1106	ESHB 1106	Diff	
L&I: All Other Increases	500	43	457	33,159	34,704	-1,545	
Rapid Re-Housing	0	16,462	-16,462	0	16,462	-16,462	
Child Support Pass-Through	0	8,445	-8,445	0	17,005	-17,005	
WorkFirst Earned Income Disregard	0	8,390	-8,390	0	8,390	-8,390	
SNAP Federal Grant	0	0	0	13,954	13,954	0	
L&I: Retire LINIIS Computer System	0	0	0	9,847	9,847	0	
Behavioral Intervention Grants	0	0	0	3,912	3,912	0	
Ded Acct-Elevator Contractor FAS	0	-18,346	18,346	0	0	0	
All Other Savings	-1,179	-1,235	56	-1,051	-1,107	56	
Shift Program to Other Funds	-1,900	-1,900	0	0	0	0	
ESA Staffing Reduction	-4,351	-4,351	0	-5,864	-5,864	0	
Econ Svcs: Underspending & Other Savings	-7,692	-92	-7,600	-7,786	-186	-7,600	
TANF - Participation Incentive	-15,910	-15,910	0	-15,910	-15,910	0	
Other Human Services Total	100,849	92,516	8,333	225,618	246,071	-20,453	
Natural Resources							
Parks: Maintain/Improve Services	27,090	27,090	0	15,527	15,527	0	
Forests & Fish Adaptive Management	5,894	5,894	0	5,894	5,894	0	
All Other Increases	4,799	6,462	-1,663	15,570	15,713	-143	
Geological Hazards and LiDAR	4,645	4,645	0	4,645	4,645	0	
Fire Response & Recovery	2,474	2,474	0	2,474	2,474	0	
Teanaway Community Forest	973	1,945	-972	973	1,945	-972	
DOE: All Other Increases	535	1,080	-545	14,045	14,522	-477	
Shift Program to Other Funds	74	74	0	1,266	1,266	0	
Voluntary Stewardship Program	0	0	0	7,600	7,600	0	
Oil Spill Prepare/Respond	0	0	0	6,952	8,667	-1,715	
Fair Funding	0	0	0	-1,686	-1,686	0	
Litter Control and Waste Reduction	0	0	0	-5,500	-5,500	0	
All Other Savings	-769	-769	0	-6,566	-6,566	0	
DOE: All Other Savings	-832	-832	0	-3,654	-3,654	0	
DOE: Watershed Planning	-2,014	-2,014	0	-2,014	-2,014	0	
PILT Payments	-2,073	-2,073	0	-3,455	-3,455	0	
Fire Contingency	-8,000	0	-8,000	-8,000	0	-8,000	
<b>Natural Resources Total</b>	32,796	43,976	-11,180	44,071	55,378	-11,307	

ty Pathways 06  36,800 8,680 8,547 5,929 4,600 4,010 3,078 2,246 2,000 1,411 0 0 0 0 0	0 0 -60 -820 0 0 0 0 -916 0 0	37,209 27,902 82,178 23,904 4,600 4,010 31,752 2,246 -1,170 495 95,659 20,112 5,000	Total Budgeted ESHB 1106 37,209 27,902 84,881 30,618 4,600 4,010 31,752 2,246 -1,170 1,411 95,659 20,112 5,000	0 0 -2,703 -6,714 0 0 0 0 -916 0
8,680 8,547 5,929 4,600 4,010 3,078 2,246 2,000 1,411 0 0 0	0 -60 -820 0 0 0 0 0 -916 0 0	27,902 82,178 23,904 4,600 4,010 31,752 2,246 -1,170 495 95,659 20,112 5,000	27,902 84,881 30,618 4,600 4,010 31,752 2,246 -1,170 1,411 95,659 20,112	0 -2,703 -6,714 0 0 0 0 0 -916
8,680 8,547 5,929 4,600 4,010 3,078 2,246 2,000 1,411 0 0 0	0 -60 -820 0 0 0 0 0 -916 0 0	27,902 82,178 23,904 4,600 4,010 31,752 2,246 -1,170 495 95,659 20,112 5,000	27,902 84,881 30,618 4,600 4,010 31,752 2,246 -1,170 1,411 95,659 20,112	0 -2,703 -6,714 0 0 0 0 0 -916
8,547 5,929 4,600 4,010 3,078 2,246 2,000 1,411 0 0 0	-60 -820 0 0 0 0 0 -916 0 0	82,178 23,904 4,600 4,010 31,752 2,246 -1,170 495 95,659 20,112 5,000	84,881 30,618 4,600 4,010 31,752 2,246 -1,170 1,411 95,659 20,112	-2,703 -6,714 0 0 0 0 0 -916
5,929 4,600 4,010 3,078 2,246 2,000 1,411 0 0 0	-820 0 0 0 0 0 -916 0 0 0	23,904 4,600 4,010 31,752 2,246 -1,170 495 95,659 20,112 5,000	30,618 4,600 4,010 31,752 2,246 -1,170 1,411 95,659 20,112	-6,714 0 0 0 0 0 0 -916
4,600 4,010 3,078 2,246 2,000 1,411 0 0 0	0 0 0 0 0 -916 0 0	4,600 4,010 31,752 2,246 -1,170 495 95,659 20,112 5,000	4,600 4,010 31,752 2,246 -1,170 1,411 95,659 20,112	0 0 0 0 0 -916
4,010 3,078 2,246 2,000 1,411 0 0 0	0 0 0 0 -916 0 0 0	4,010 31,752 2,246 -1,170 495 95,659 20,112 5,000	4,010 31,752 2,246 -1,170 1,411 95,659 20,112	0 0 0 0 0 -916
3,078 2,246 2,000 1,411 0 0 0	0 0 0 -916 0 0	31,752 2,246 -1,170 495 95,659 20,112 5,000	31,752 2,246 -1,170 1,411 95,659 20,112	0 0 0 -916
2,246 2,000 1,411 0 0 0	0 0 -916 0 0 0	2,246 -1,170 495 95,659 20,112 5,000	2,246 -1,170 1,411 95,659 20,112	0 0 -916 0
2,000 1,411 0 0 0 0	0 -916 0 0 0	-1,170 495 95,659 20,112 5,000	-1,170 1,411 95,659 20,112	0 -916 0
1,411 0 0 0 0	-916 0 0 0 0	495 95,659 20,112 5,000	1,411 95,659 20,112	-916 0
0 0 0	0 0 0 0	95,659 20,112 5,000	95,659 20,112	0
0 0 0	0 0 0	20,112 5,000	20,112	
0	0	5,000	· · · · · · · · · · · · · · · · · · ·	0
0	0	,	5,000	
			3,000	0
0		4,844	4,844	0
	0	2,641	0	2,641
0	0	-285	-285	0
0	0	-12,000	0	-12,000
-1,363	-48	6,068	7,306	-1,238
-2,500	0	-2,500	-2,500	0
-5,209	-442	-34,168	-33,791	-377
20,000	0	-40,000	-40,000	0
14,744	-8,000	579	579	0
0	0	-6,046	-6,046	0
53,485	-10,286	253,030	274,337	-21,307
862	-416,658	1,077,936	1,428,716	-350,780
)	2,500 5,209 0,000 4,744 0 3,485	2,500 0 5,209 -442 0,000 0 4,744 -8,000 0 3,485 -10,286	-1,363     -48     6,068       -2,500     0     -2,500       5,209     -442     -34,168       0,000     0     -40,000       4,744     -8,000     579       0     0     -6,046       3,485     -10,286     253,030	-1,363       -48       6,068       7,306         2,500       0       -2,500       -2,500         5,209       -442       -34,168       -33,791         0,000       0       -40,000       -40,000         4,744       -8,000       579       579         0       0       -6,046       -6,046         3,485       -10,286       253,030       274,337

	NGF-S + Opportunity Pathways				Total Budgeted	
	P2SHB 1106	ESHB 1106	Diff	P2SHB 1106	ESHB 1106	Diff
DASA: Treatment & Prevention	0	0	0	10,330	10,330	0
Marijuana Related Studies	0	0	0	3,980	3,980	0
Home Visiting	0	0	0	2,000	2,000	0
All Other Increases	0	0	0	762	762	0
Shift Costs To Dedicated Revenue	-44,460	-40,370	-4,090	0	0	0
Low Income Health Care/I-502	-190,603	-144,220	-46,383	0	0	0
I-502 Related Total	-223,063	-169,365	-53,698	59,244	57,788	1,456
Revised Grand Total	-638,859	-168,503	-470,356	1,137,180	1,486,504	-349,324



Washington State House of Representatives Office of Program Research